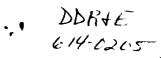


Department of Defense

INSTRUCTION

AD-A270 419



May 21, 1990 NUMBER 3210.5

DDR&E

SUBJECT: Governmentwide Debarment and Suspension (Nonprocurement) and Governmentwide Requirements for Drug-Free Workplace (Grants)

References: (a) Executive Order 12549, "Debarment and Suspension,"

February 18, 1986
(b) Public Law 100-690, "Anti-Drug Abuse Act of 1988," Title V, Subtitle D, "Drug-Free Workplace Act of 1988,"

Sections 5151-5160, November 18, 1988

A. PURPOSE

This Instruction:

- 1. Establishes Subparts A through E and Appendices A and B of Part 280 of Title 32 of the Code of Federal Regulations (enclosure 1) as the DoD implementation of reference (a).
- 2. Establishes a new regulation (enclosure 2) to implement reference (b) as it applies to grants. Enclosure 2 replaces the January 1989 version of Subpart F and Appendix C of Part 280 of Title 32 of the Code of Federal Regulations.

B. APPLICABILITY

This Instruction applies to the Office of the Secretary of Defense (OSD), the Military Departments, and the Defense Agencies (hereafter referred to collectively as "DoD Components").

C. DEFINITIONS

The terms used in this Instruction are defined in enclosures 1 and 2.

D. POLICY AND PROCEDURES

It is DoD policy for DoD Components that make nonprocurement awards covered by enclosures 1 and 2 to follow the procedures specified in those enclosures.

E. <u>RESPONSIBILITIES</u>

- 1. The <u>Deputy Director</u>, <u>Defense Research and Engineering (Research and Advanced Technology)</u> shall:
 - a. Monitor compliance with this Instruction.

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- b. Take actions required to ensure consistent and appropriate implementation of the Instruction within the Department of Terfense.
- 2. <u>Heads of DoD Components</u> shall ensure that this Instruction is implemented within their respective Components.
- 3. <u>Directors of Defense Agencies</u>, or their designees, shall exercise the authority of the Secretary of Defense to make determinations required under the following sections of enclosure 2:
 - a. Section 280.610(b).
 - b. Section 280.615.

F. EFFECTIVE DATE AND IMPLEMENTATION

This Instruction is effective immediately. Forward two copies of implementing documents to the Deputy Director, Defense Research and Engineering (Research and Advanced Technology), within 120 days.

Charles M. Herzfeld
Director, Defense Research
and Engineering

Enclosures - 2

- 1. Subparts A through E and Appendices A and B of Part 280 of Title 32 of the Code of Federal Regulations.
- 2. Subpart F and Appendix C of Part 280 of Title 32 of the Code of Federal Regulations.

\$ 200,100

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280.413	Suspending official's decision.
280.415	Period of suspension.
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Participants

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280.505 Military Departments and Defense
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Subpart F-Drug-Free Workplace Requirements (Grants)

PART 280-GOVERNMENTWIDE DE-BARMENT AND SUSPENSION (NONPROCUREMENT) AND GOV-REQUIREMENTS ERNMENTWIDE FOR DRUG-FREE WORKPLACE (GRANTS)

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APPENDIX A—CERTIFICATION REGARDING DE-BARMENT, SUSPENSION, AND OTHER RE-SPONSIBILITY MATTERS—PRIMARY COV-ERED TRAFFACTIONS APPENDIX B-CERTIFICATION REGARDING DE-BARMENT, SUSPENSION, INCLIGIBILITY AND VOLUNTARY EXCLUSION-LOWER TIER

COVERED TRANSACTIONS
APPENDIX C—CERTIFICATION REGARDING DRUG-FREE WORKPLACE REQUIREMENTS

AUTHORITY: E.O. 12549; sec. \$151-5100 of the Drug-Free Workplace Act of 1968 (Pub. L. 100-690, Title V, Subtitle D; 41 U.S.C. 701 et seq.)

Source: 53 FR 19190 and 19204, May 26, 1988, unless otherwise noted.

Subpart A-General

\$ 286.160 Purpose.

(a) Executive Order 12549 provides that, to the extent permitted by law, Executive departments and agencies shall participate in a governmentwide system for nonprocurement debarment and suspension. A person who is debarred or suspended shall be excluded from Federal financial and nonfinancial assistance and benefits under Federal programs and activities. Debarment or suspension of a participant in a program by one agency shall have governmentwide effect.

(b) These regulations implement section 3 of Executive Order 12549 and

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the guidelines promulgated by the Office of Management and Budget under section 6 of the Executive Order

criteria and governmentwide minimum due process procedures that each agency shall use; (1) Prescribing the programs and so-tivities that are covered by the govern-mentwide system; (2) Prescribing the governmentwide

(3) Providing for the listing of de-barred and suspended participanta, participanta declared ineligible (see definition of "ineligible" in § 250.106(i), and participants who have voluntarily excluded themselves participation in covered transac-<u>10</u>

(4) Setting forth the consequences of a debarment, suspension, determination of ineligibility, or voluntary exclusion; and

(8) Offering such other guidance as necessary for the effective implementation and administration of the governmentwide system.

(c) Although these regulations cover the listing of ineligible participants and the effect of such listing, they do not prescribe policies and procedures governing declarations of ineligibility.

259.166 Definitions.

(a) Adequate evidence. Information sufficient to support the reasonable belief that a particular act or omission has occurred.

agement or ownership, identity of in-terests among family members, shared facilities and equipment, common use of employees, or a business entity or-ganized following the suspension or debarment of a person which has the same or similar management, owner-ahlp, or principal employees as the suspended, debarred, ineligible, or vol-untarily excluded person. (b) Affiliate. Persons are affiliates of each another if, directly or indirectly, either one controls or has the power to control the other, or, a third person controls or has the power to control both. Indicis of control include, but are not limited to: interlocking man-

(c) Apency. Any executive department, military department or defense agency of the execu-

branch, excluding the independ-

ent regulatory agencies.

(d) Cycif judgment. The disposition of a civil action by any court of competent, dectaion, whether entered by verdict, dectaion, settlemer. "Youlston, or otherwise creating a will it ability for the wrongful acts complained of; or a final determination of liability under the Program Fraud Civil Remedies Act of 1988 (31 U.S.C. 3801-12).

(e) Convection. A judgment of conviction of a criminal offense by any court of competent jurisdiction, whether entered upon a verdict or a plea, including a plea of nolo conten-

(!) Debarment. An action taken by a debarring official in accordance with these regulations to exclude a person from participating in covered transactions. A person so excluded is "debarred."

(g) Debarring official. An official authorised to impose debarment. The debarring official is either:

(1) The agency head, or (2) An official designated by the agency head.

(h) Indictment. Indictment for a criminal offerse. An information or other filling by competent authority charging a criminal offerse shall be given the same effect as an indict-

(i) factforble Excluded from participation in Federal nonprocurement programs pursuant to a determination of ineligibility under statutory, executive order, or regulatory authority, other than Executive Order 12649 and its agency implementing regulations, for exemple, excluded pursuant to the Davis-Bacon Act and its implementing regulations, the equal employment opportunity acts and executive orders, or the environmental protection acts and executive orders. A person is ineligible where the determination of ineligible ity affects such person's eligibility to participate in more than one covered transaction.

() Legal proceedings. Any criminal proceeding or any civil judicial proceeding to which the Federal Government or a State of local government or quasi-governmental authority is a

party. The term includes appeals from

the Nonprocurement List. The portion of the List of Parties Excluded
from Federal Procurement or Nonprocurement Programs compiled, maintained and distributed by the General
gervices Administration (GSA) containing the names and other informstion about persons who have been dethared, suspended, or voluntarily excluded under Executive Order 12549
and these regulations, and those who
have been determined to be ineligible.
(1) Notice. A written communication
served in person or sent by certified
mail, return receipt requested, or its
equivalent, to the last known address
of a party, its identified counsel, its
agent for service of process, or any
partner, officer, director, owner, or
joint venturer of the party. Notice, if
whe days after being properly sent to
the last address known by the agency.
(m) Perricipant. Any person who
althmits a proposal for, enders into, or
reasonably may be expected to enter
thio a covered transaction as
an agent or representative of another
an agent or representative of another

can be recorded to the control of government or legal entity, however organized except: foreign governments or foreign government owned (in whole or in part) or controlled entities, and entities constating wholly or partially of foreign governments or foreign that the fact at issue is more probably true than not.

(p) Principal Officer, director, owner, particle, key employee, or other person within a particle and with primary management or supervisory re-

sponsibilities; or a person who has a critical influence on or substantive control over a covered transaction, whether or not employed by the par-

altice ticipant, Persons who have a influence on or substantive over a covered transaction are:

(1) Principal investigators.

(q) Proposal. A solicited or unsolicited bid, application, request, invitation to consider or similar communication by or on behalf of a person seek ing to participate or to receive a benefit, directly or indirectly, in or under a covered transaction.

(c) Respondent. A person against whom a debarment or suspension action has been initiated.

(s) State. Any of the States of the United States, the District of Columbia, the Commonwealth of Puerto Rilos, any territory or possession of the United States, or any agency of a State, exclusive of institutions of higher education, hospitals, and units of local government. A State instrumentality will be considered part of the State government.

(t) Superating official a write ten instrument that such State considers that instrumentality to be an agency of the State government.

(t) Superating official a either:

(1) The agency head, or

(1) The agency head, or

Mency head.

(u) Supperator. An action taken by a suspending official in accordance with these regulations that immediately excludes a person from participating in covered transactions for a temporary period, pending completion of an investigation and such legal, debarment, or Program Praud Civil Remedies Act proceedings as may ensue. A person so excluded is "suspended."

ly excluded. A status of nonparticipa-tion or limited participation in covered transactions assumed by a person pur-suant to the terms of a settlement. (v) Voluntary exclusion or voluntari-

198.116 Coverage.

(a) These regulations apply to all persons who have participated, are currently participating or may reasonably be expected to participate in transactions under Federal nonprocurement programs. For purposes of these regulations such transactions

(1) Covered trensaction. For putposes of these regulations, a covered
transaction is a primary covered transaction or a lower the covered transetion. Covered transactions at any the
need not involve the transfer of Federal funds.

at important covered transaction.

Except as noted in paragraph (aX2) of this section, a primary covered transaction is any nonprocurement transaction between an agency and a person, regardies of type, including: grantacooperative agreements, etholarning, cooperative agreements, etholarning, fellowships, contracts of assistance, leans, payments for specified use, number, payments for specified use, donation agreements and any other nonprocurement transactions between a Federal agency and a person. Friends those transactions also include those transactions also include those transactions also include those transactions specially designated by the U.S. Department of Eousing and Urban Development in such agency and superment debarment and supposed any executations governing debarment.

(ii) Lower ther covered franaction. A lower that covered tranaction is:

(A) Any tranaction between a participant and a person other than a procurement contract for goods or services, regardless of type, under a primary covered tranaction.

(B) Any procurement contract for goods or services between a participant and a person, regardless of type, expected to equal or exceed the Federal procurement small purchase of type, all procurement small purchase threshold fixed at 10 U.S.C. 2304(g) and 41 U.S.C. 234(g) (currently \$25,000) under a primary covered transaction.

(C) Any procurement contract for goods or services between a participant and a person under a covered transaction, under which that person will have a critical influence on or substantive control over that covered transaction.

Such persons are:

(2) Principal investigators.
(2) Providers of federally-required

audit services.

(2) Exceptions. The following transactions are not covered:

(3) Statutory entitlements or mandatory awards (but not subtler awards thereunder which are not themselves

mandatory, including deposited funds insured by the Federal Government;

(ii) Direct awards to foreign governments or transactions with foreign governments or foreign governments activities, public informations or granishtons, foreign government owned (in whole or in part) or controlled entitles, entitles consisting wholely or partials, of foreign governments owned (in whole or in part) or controlled entitles, entitles consisting wholely or partials governments and individual as a personal entitlement without regard to the individual's present responsibility (but benefits received in an individual.

(iv) Federal employment;
(v) Transactions pursuant to national or agency-recognised emergencies or disasters;
(vi) Incidental benefits derived from ordinary governmental operations;
and

and (vii) Other transactions where the application of these regulations would be prohibited by law.

(b) Relationship to other sections. This section describes the types of transactions to which a debarment or suspension, as forth the consequences of a debarment or suspension. Those consequences would obtain only with respect to participants and principals in the covered transactions and activities the action and the conditions under which a specific participant would be automatically included within a debarment or suspension and the conditions under with a participant may also be brought within the scope of the action.

(c) Relationship to Pateral procurement and sub-pension of Pederal procurement con-tractors and subcontractors under Pederal procurement contracts are covered by the Pederal Acquisition Regulation (PAR), 48 CFR Subpart 9.4.

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(a) In order to protect the public interest, it is the policy of the Federal
Covernment to conduct business only
with responsible persons. Debarment
and suspension are discretionary sotions that, taken in accordance with
Executive Order 12549 and these regulations, are appropriate means to impiement this policy.

(b) Debarment and suspension are
serious actions which shall be used
only in the public interest and for the
Federal Government's protection and
not for purpose of public manipulations.

(c) When more debarment or suspension for the causes and in accordance
with the procedures set forth in these
regulations.

(c) When more than one agency has
an interest in the proposed debarment
or suspension of a person, considersion ahall be given to designating one
seemy as the lead agency for making
the decision. Agencies are encouraged
to establish methods and procedure
for coordinating their debarment or
suspension actions.

Subpart B--Effect of Action

200,300 Debarment or componentes.

(a) Primary covered frananctiona.
Except to the extent prohibited by law, persons who are debarred or suspended shall be excluded from participants or principals throughout the executive branch of the Poderal Government for the period of their debarment or suspension. Accordingly, no agency shall enter into primary covered fransactions with such debarred examencies with such debarred examenced persons during such period, except as permitted purpassit to \$280.318.

(b) Loser ther consend transactions. Except to the extent prohibited by law, persons who have been debarred or suspended shall be excluded from participals as either participals or principals in all lower the covered transactions (see §280.118(a.X.I.XIII)) for the period of their debarment or suspension.

pension.
(c) Exceptions. Debarment or sus-pension does not affect a person's eli-fibility for:

thereunder which are not themselves mandatory; including deposited funds mandatory; including deposited funds mandatory; theirding deposited funds manual by the Fuderal Government;

(3) Direct awards to foreign governments astions, or transactions with foreign government or foreign government or foreign government owned (in whole or in part) or controlled entities, and entitles consisting wholly or partially of foreign governments or foreign governments o

(4) Federal employment;

(8) Transactions pursuant to national or agency-recognised emergencies or disasters;
(8) Insidental benefits derived from ordinary governmental operations;

(7) Other transactions where the application of these regulations would be prohibited by law.

1 200.306 Laskythis persons.

Persons who are ineligible, as defined in \$200.108(1), are excluded in accordance with the applicable statuto-rry, executive order, or regulatory authority.

200.310 Voluntary exclusion.

Fersons who accept voluntary exclusions under \$280.316 are excluded in accordance with the terms of their settlements. Military Departments and Defense Agencies shall, and participants may, contact the original action agency to ascertain the extent of the exclusion.

8 290.216 Exception provision.

Agencies may grant an exception permitting a debarred, suspended, or voluntarily excluded person to participate in a particular covered fransaction upon a written determination by the agency head or an authorized designee stating the reason(s) for deviate Military Departments and Defense

Subport C-Deberment

\$ 250,300 General.

ing from the Presidential policy estab-lished by Executive Order 12549 and \$280.200 of this rule. However, in ac-cordance with the President's stated intention in the Executive Order, ex-ceptions shall be granted only infre-quently. Exceptions shall be reported in accordance with \$280.505(a).

8 280.228 Continuation of covered transac-

person by an agency, agencies and par-ticipants may continue covered trans-actions in existence at the time the person was debarred, suspended, de-clared incligible, or voluntarily ex-cluded. A decision as to the type of should be made only after thorough review to ensure the propriety of the or voluntary exclusion of any termination action, if any, to be taken uspension, determination of incligibili (a) Notwithstanding the debarment proposed action.

sions) with any person who is de-barred, suspended, incligible, or volun-tarily excluded, except as provided in (b) Agencies and participants shall not renew or extend covered transactions (other than no-cost time exten-

\$ 280.225 Failure to adhere to restrictions.

ness under a covered transaction with a person who is debarred or suspended, or with a person who is ineligible for or voluntarily excluded from that covered transaction. Violation of this restriction may result in disallowance of costs, annument or termination of award, issuance of a stop work order, debarment or suspension, or other remedies, as appropriate. A participant may rely upon the certification of a principals are not debarred, suspended, ineligible, or voluntarily excluded Except as permitted under §280.215 or \$280.220 of these regulations, a participant shall not knowingly do busiprospective participant in a lower tier covered transaction that it and its from the covered transaction (see Appendix B), unless it knows that the certification is erroneous. An agency has the burden of proof that such participant did knowingly do business with such a person.

The debarring official may debar a person for any of the causes in 1280.305, using procedures established in 15280.310 through 280.314. The existence of a cause for debarment, however, does not necessarily require that the person be debarred; the seriousness of the person's acts or omissions and any militasting factors shall be considered in making any debarment decision.

Debarment may be imposed in accordance with the provisions of §§280.300 through 280.314 for: 200.306 Causes for debarment.

(a) Conviction of or civil judgment

nal offense in connection with obtaining, attempting to obtain, or performing a public or private agreement or transaction; (1) Commission of fraud or a crimi-

antitrust statutes, including those pro-acribing price fixing between compet-tors, allocation of customers between competitors, and bid rigging; (3) Commission of embezzlement, (2) Violation of Federal or State

theft, forgery, bribery, falsification or destruction of records, making false statements, receiving stolen property, making false claims, or obstruction of ustice; or

dding a drug-free workplace, as set (d) Any other cause of so serious or compelling a nature that it affects the

forth in § 280.615 of this part.

(4) Commission of any other offense indicating a lack of business integrity or business honesty that seriously and directly affects the present responsibility of a person.

(b) Violation of the terms of a public agreement or transaction so serious as to affect the integrity of an agency program, such as:

(1) A willful failure to perform in accordance with the terms of one or more public agreements or transac-

(2) A history of failure to perform of of unsatisfactory performance of one or more public agreements or transsc-(3) A willful violation of a statutory

or regulatory provision or requirement applicable to a public agreement of transaction.

proposed debarment.

1288.312 Notice of proposed debarasent (1) A nonprocurement debarment by

A debarment proceeding shall be initiated by notice to the respondent ad(a) That debarment is being consid-

regulations, or a procurement debarment by any Federal agency taken pursuant to 48 CFR Subpart 9.4;

my Federal agency taken before Octoper 1, 1988, the effective date of these

(c) Any of the following causes:

(2) Knowingly doing business with a debarred, suspended, incligible, or vol-

untarily excluded person, in connection with a covered transaction, except as permitted in §280 .215 or §280 .220; (3) Failure to pay a single substan-

debarment in terms sufficient to put the respondent on notice of the con-duct or transaction(s) upon which it is (b) Of the reasons for the proposed

based; (c) Of the cause(s) relied upon under

\$20.306 for proposing department;
(d) Of the provisions of \$20.311
through \$20.314, and any other Millitary Departments and Defense Agencies procedures, if applicable, governing debarment decisionmaking; and
(e) Of the potential effect of a dedebts (including disallowed costs and overpayments, but not including sums owed the Federal Government under the Internal Revenue Code) owed to any Federal agency or instrumentallity provided the debt is uncontested by the debtor or, if contested, provided

barment.

\$289.313 Opportunity to contest proposed

debarment.

that the debtor's legal and administra-

live remedies have been exhausted;

Within 30 days after receipt of the notice of proposed debarment, the respondent may submit, in person, in writing, or through a representative, information and argument in opposition to the proposed debarment. Submission 3 (4) Violation of a material provision of a voluntary exclusion agreement

entered into under \$280.315 or of any ettlement of a debarment or suspen-(5) Violation of any requirement of Subpart F of this part, relating to pro-

don action; or

(b) Additional proceedings as to disputed material facta. (1) In actions not based upon a conviction or edyl judgment, if the debarring official finds that the respondent's submission in opposition raises a genuine dispute over facts makerial to the proposed devarrent, respondent(s) shall be alforded an opportunity to appear with a representative, submit documentary evidence, present witnesses, and con-front any witness the agency presents.

163 FR 19190 and 19204, May 26, 1958; as amended at 64 FR 4950, 4960, Jan. 31, 1989)

present responsibility of a person.

Military Departments and Defense Agencies shall process debarment actions as informally as practicable, con-

1204,310 Procedures.

able at cost to the respondent, upon request, unless the respondent and the (2) A transcribed record of any additional proceedings ahall be made availagency, by mutual agreement, the requirement for a transcript.

detent with the principles of funda-mental fairness, using the procedures

h 11280 .311 through 280.314.

\$28.311 Investigation and referral.

Information concerning the

1299,314 Debarring official's decision.

(a) No additional proceedings necessory. In actions based upon a conviction or civil judgment, or in which there is no genuine dispute over material facts, the debarring official shall make a decision on the basis of all the information in the administrative record, including any submission made any source shall be promptly reported. investigated, and referred, when appropriate, to the debarring official for consideration, Afte: consideration, the ence of a cause for debarment from debarring official may lasue a notice of

Office of the Secretary of Defense

for good cause.

(b) Additional proceedings necessary. (1) In actions in which additional proceedings are necessary to determine disputed material facts, written findings of fact shall be prepared. The debarring official shall bear the decision on the facts as found, together with any information and argument submitted by the respondent and any other information in the administrative record.

ring official may reject any such find-ings, in whole or in part, only after specifically determining them to be ar-bitrary and capriclous or clearly erro-(2) The debarring official may refer disputed material facts to another official for findings of fact. The debar-

shall be made after the conclusion of the proceedings with respect to disput-ed facts. (3) The debarring official's deciation

(c) (1) Standard of proof. In any de-barment action, the cause for debar-ment must be established by a prepon-derance of the evidence. Where the proposed debarment is based upon a conviction or civil judgment, the standard shall be deemed to have been

(2) Burden of proof. The burden of proof is on the seency proposing de-

(d) Notice of debarring official's de-cirion. (1) If the debarring official de-cides to impose debarment, the re-spondent shall be given prompt notice. (1) Referring to the notice of pro-

(ii) Specifying the resons for debarposed debarment;

effective for covered transactions throughout the executive branch of state Federal Government unless an agency head or an authorized designed makes the determination referred to (iv) Advising that the debarment is flective for covered transactions (iii) Stating the period of debarment, including effective dates; and

in § 280.215. (2) If the debarring official decides not to impose debarment, the respond-

ent shall be given prompt notice of that decision. A decision not to impose debarment shall be without prejudice to a subsequent imposition of debar-ment by any other aftency.

\$ 250,515 Settlement and voluntary exclu-

(a) When in the best interest of the

Government, Military Departments and Defense Agencies may, at any time, settle a debarment or suspension action.

(b) If a participant and the agency agree to a voluntary exclusion of the participant, such voluntary exclusion shall be entered on the Nonprocurement List (see Subpart E).

288.225 Scope of debarment.

8 286.320 Period of debarment.

commensurate with the seriousness of the cause(s). If a suspension precedes a debarment, the suspension period shall be considered in determining the debarment period. (a) Debarment shall be for a period

(1) Debarment for causes other than those related to a violation of the requirements of Subpart F of this part generally should not exceed three generally should not exceed three years. Where circumstances warrant, a longer period of debarment may be imposed.

(2) In the case of a debarment for a violation of the requirements of Subpart F of this part (see § 280.305(cx5)), the period of debarment shall not exceed five years.

mines that an extension is necessary to protect the public interest. However, a debarment may not be extended solely on the basis of the facts and drumstances upon which the initial debarment action was based. If debarment for an additional period is determined to be necessary, the procedures of \$1280.311 through 280.314 shall be followed to extend the debarment. (b) The debarring official may extend an existing debarment for an additional period, if that official deter-

(c) The respondent may request the debarring official to reverse the debaror scope of debarment. Such a request shall be in writing and supported by documentation. The debarring official ment decision or to reduce the period

participant who participated in, knew of, or had reason to know of the par-ticipant's conduct. may grant such a request for reasons including, but not limited to: (1) Newly discovered material evi-

(3) Conduct of one participant imputed to other participants in a foint renture. The fraudulent, erfaninal, or other participants or similar arrangement may be imputed to other participants if the conduct occurred for or on behalf of the joint wenture, grant pursuant to a joint application, or similar arrangement may be imputed to other participants if the conduct occurred for or on behalf of the joint wenture, grant pursuant to a joint application, or similar arrangement may be imputed to other participants if the conduct occurred for or on behalf of the joint wenture, grant pursuant to a joint application, or similar arrange-ment or with the knowledge, approval, or acquiescence of these participants. Acceptance of the benefits derived from the conduct shall be evidence of ruch knowledge, approval, or acquies ments from all covered transactions, ments from all covered transactions, unless the debarment decision is limited by its terms to one or more specifically identified individuals, divisions or other organizational elements or to specific types of transactions.

(3) The debarment action may include any affiliate of the participant that is specifically named and given potice of the proposed debarment and an opportunity to respond (see §120.31 through 250.314).

(b) Imputing conduct. For purposes of determining the scope of debarment, conduct may be imputed as fol-(2) Reversal of the conviction or civil judgment upon which the debarment was based; (3) Bona fide change in ownership or management;
(4) Elimination of other causes for which the debarment was imposed; or (5) Other reasons the debarring official deems appropriate. (15 PR 19190 and 19204, May 26, 1968; as amended at 54 PR 4960, 4960, Jun. 31, 1969) (a) Scope in general (1) Debarment of a person under these regulations constitutes debarment of all its divi-

Subpart D-Suspension

8 200.400 General.

pend a person for any of the causes in § 280.405 using procedures established in §§280.410 through 280.413. (a) The suspending official may sus-

(b) Suspension is a serious action to be imposed only when:

(1) There exists adequate evidence of one or more of the causes set out in § 280.405, and

(2) Immediate action is necessary to protect the public interest.
(c) In assessing the adequacy of the evidence, the agency should consider how much information is available, how credible it is fiven the circumstances, whether or not important allegations are corroborated, and what inferences can reasonably be drawn as a result. This assessment should include an examination of basic documents such as granta, cooperative agreements, loan authorizations, and contracts. (1) Conduct imputed to participant.
The fraudulent, criminal or other seriously improper conduct of any officer, director, shareholder, partner, employee, or other individual associated with a participant may be imputed to the participant when the conduct occurred in connection with the individual's performance of duties for or behalf of the participant, or with the participant of the participant, or with the participant of the benefits derived from the conduct hall be endence of such knowledge, approval, or acquiseroral, or acquisecence.

8 288.486 Causes for enspension.

(a) Suspension may be imposed in accordance with the provisions of §§220.400 through 280.413 upon adequate evidence: enoclated with participant. The frudulent, criminal, or other seriously improper conduct of a participant may be imputed to any officer, director, shareholder, partner, employee, or other individual associated with the

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(1) To suspect the commission of an offense listed in § 280.305(a); or (2) That a cause for debarment under § 280.305 may exist.

(b) Indictment shall constitute adequate evidence for purposes of suspendon actions.

8 296.410 Procedures.

cause for suspension from any source shall be promptly reported, investigated, and referred, when appropriate, to the suspending official for consideration, the suspending official may issue a notice of (a) Investigation and referral Information concerning the existence of a

(b) Decisionmaking process. Military Departments and Defense Agencies shall process suspension actions as informally as practicable, consistent with principles of fundamental fairness, using the procedures in § 280.411 through § 280.413.

\$250.411 Notice of suspension.

When a respondent is suspended, notice shall immediately be given:
(a) That suspension has been im-

(b) That the suspension is based on an indictment, conviction, or other adequate evidence that the respondent has committed irregularities seriously reflecting on the propriety of further Federal Government dealings with the respondent;

in terms sufficient to put the respondent on notice without disclosing the (c) Describing any such irregularities

Federal Government's evidence;

(d) Of the cause(s) relied upon under § 280.405 for imposing suspension;
(e) That the suspension is for a temporary period pending the completion of an investigation or ensuing legal, debarment, or Program Fraud Civil Remedies Act proceedings;

(f) Of the provisions of § 280.411 through 1 280.413 and any other Millitary Departments and Defense Agencles procedures, if applicable, govern-(g) Of the effect of the suspension. ing suspension decisionmaking; and

Opportunity to contest mapes. 1 280.412

Within 30 days after receipt of the notice of suspension, the respondent may submit, in person, in writing, or through a representative, information and argument in opposition to the sus-

(b) Additional proceedings as to disputed material facts. (1) If the suspending official finds that the respondent's submission in opposition rules a genuine dispute over facts material to the suspension, respondent's shall be afforded an opportunity to appear with a representative, submit documentary evidence, present witnesses, and confront any witness the agency presents, unless:

(i) The action is based on an indictment, conviction or civil judgment, or (ii) A determination is made, on the basis of Department of Justice advice, that the substantial interests of the Federal Government in pending or contemplated signal proceedings based on the same facts as the suspension would be prejudiced.

(2) A transcribed record of any additional proceedings shall be prepared and made available at cost to the respondent, upon request, unless the respondent and the agency, by mutual agreement, walve the requirement for a transcript.

8 286.418 Suspending official's decision.

or terminate the suspension (for example, see § 280.320(c) for reasons for reducing the period or scope of debarmer, a decision to modify or terminate the suspension shall be without prefudice to the subsequent imposition of suspension by any other agency or debarment by any agency. The decision shall be rendered in accordance with the following provisions: The suspending official may modify

(a) No additional proceedings necessary. In actions: based on an indicipant, in which there is no genuine dispute over material facts; or in which additional proceedings to determine disputed material facts have been denied on the basis of Department of Justice advice.

month period expires, to give that Department an opportunity to request an extension. mation in the administrative record, including any submission made by the respondent. The decision shall be made within 45 days after receipt of any information and argument submitted by the respondent, unless the superboling official extends this period decision on the basis of all the infor the suspending official shall make

6 188.410 Scope of suspension.

The acope of a suspension is the same as the acope of a debarment (see § 280.825), except that the procedures of §§280.410 through 280.412 shall be used in imposing a suspension.

for good cause.

Subpart E—Responsibilities of OSA. Agency and Perticipants

230.500 GBA responsibilities.

(a) In accordance with the OMEs guidelines, GSA shall compile, maintain, and distribute a list of all persons who have been debarred, suspended, or voluntarily excluded by agencies under Executive Order 12849 and these regulations, and those who have been determined to be ineligible. to soon cause.

(b) Additional proceedings necessary.

(c) In actions in which additional proceedings are necessary to determine disputed material facts, written findings of fact shall be prepared. The suspending official shall base the decision on the facts as found, together with any information and argument submitted by the respondent and argument facts information in the administrative record.

(2) The suspending official may refer matters involving disputed material facts to another official for finding ings of fact. The suspending official may reject any such findings, in whole or in part, only after specifically deterdius or clearly erroneous.

(c) Notice of suspending officials decision. Frompt written notice of the suspending officials decision shall be issued.

(1) The names and addresses of all debarred, supended, ineligible, and voluntarily excluded persons, in alphabetical order, with cross-references when more than one name is involved in a single action; dicate:

1280.415 Period of suspension.

(2) The type of action;
(3) The cause for the action;
(4) The acope of the action;
(5) Any termination date for each

(6) The agency and name and tele-phone number of the agency point of confact for the action. listing; and (a) Suspension shall be for a temporary period pending the completion of an investigation or ensuing legal, debarment, or Program Fraud Civil Remedies Act proceedings, unless teminated sooner by the suspending of ficial or as provided in paragraph (b)

8 280.506 Military Departments and Defense Agencies' responsibilities.

debarments, suspension, determinations of ineligibility, and voluntary exclusions it has taken. Until February
18, 1989, the agency shall also provide
08.4 and OMB with information concerning all transactions in which Millitary Departments and Defense Agencles has granted exceptions under
\$280.215 permitting participation by
debarred, suspended, or voluntarily excluded persons. (a) The agency shall provide OSA with current information concerning of this section.

(b) If legal or administrative proceedings are not initiated within 12 months after the date of the suspension notice, the suspension notice, the suspension shall be terminated unless an Assistant Attorney General or United States Attorney Touests its extension in writing in which case it may be extended for an additional six months. In no event may a suspension extend beyond 18 months, unless such proceedings have been initiated within that period.

(c) The suspending official shall confirt the constitution of the conficial shall confirm the conficial shall confirm the confirm of the confirmation of notify the Department of Justice of an impending termination of a suspen-aton, at least 30 days before the 12.

agreed to by OSA, the agency shall advise OSA of the information set (b) Unless an alternative schedule

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\$ 200.510

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forth in § 280.500(b) and of the exceptions granted under § 280.215 within five working days after taking such actions.

(c) The agency shall direct inquiries concerning listed persons to the agency that took the action.

(d) Agency officials shall check the Monprocurement List before entering covered transactions to determine whether a participant in a primary transaction is debarred, suspended, ineligible, or voluntarily excluded (Tel. 2).

(e) Agency officials shall check the Monprocurement List before approving principals or lower tier participants where agency approval of the principal or lower tier participant is required under the terms of the transaction, to determine whether such principals or participants are debarred, suspended, ineligible, or voluntarily excluded.

\$200.510 Participants' responsibilities.

(a) Certification by participants in primary covered transactions. Each participant shall submit the certification in Appendix A to this Part for it and its principals at the time the participant submits its proposal in connection with a primary covered transaction, except that States need only complete such certification as to their principals. Participants may decide the method and frequency by which they determine the eligibility of their principals. In addition, each participant may, but is not required to, check the Nonprocurement List for its principals (Tel. #). Adverse information on the certification will not necessarily result in denial of participation. However, the certification and any additional information pertaining to the certification submitted by the participant, shall be considered in the administration of covered transactions.

(b) Certification by participants in lower tier covered transactions. (1) Each participant shall require participants in lower tier covered transactions to include the certification in Appendix B to this Part for it and its principals in any proposal submitted in connection with such lower tier covered transactions.

(2) A participant may rely upon the certification of a prospective participant in a lower tier covered transaction that it and its principals are not debarred, suspended, ineligible, or voluntarily excluded from the covered transaction by any Federal agency, unless it knows that the certification is erroneous. Participants may decide the method and frequency by which they determine the eligibility of their principals. In addition, a participant may, but is not required to, check the Nonprocurement List for its principals and for participants (Tel. #).

(c) Changed circumstances regarding certification. A participant shall provide immediate written notice to Military Departments and Defense Agencies if at any time the participant learns that its certification was erroneous when submitted or has become erroneous by reason of changed circumstances. Participants in lower tier overed transactions shall provide the same updated notice to the participant to which it submitted its proposals.

Instructions for Certification

- 1. By signing and submitting this proposes, the prospective primary participant is a providing the cartification set out below.

 2. The inability of a person to provide the cartification set out below.

 3. The inability of a person to provide the cartification required below will not necessarily result in denial of participation in this source transaction. The prospective participation is part aball submit an explanation of why it pant aball submit an explanation set out cannot provide the cartification set out out or agency's determination whether to ment on agency's determination whether to ment into this transaction. However, fallure of the prospective primary participant to furnish a prespective primary participant is aball adequality such person from participants is not a participant.
- tion in the transaction.

 In the certification in this clause is a magnitude was placed when the department of lance was placed when the department of agency determined to enter into his transaction. If it is after defermined that the processor, and the processor of the process
- 4. The prospective primary participant 4. The prospective primary nation notice to shall privide immediate written notice to posal is arbunited it at any time the proposal is arbunited it at any time the proposal is arbunited in the specification was arroneous when submitted or has become erroneous when submitted or has become erroneous when submitted in "supended," "impligible," "journed transaction," "principal," "proposal, "impligible," "journed transaction," "principal," "proposal, and "rollunarity excepted transaction," "principal," "proposal, and "rollunarity excluded," as used in this clause, have the cluded," as used in this clause, have the courte Order 1249. You may contact Executive Order 1249. You may contact the department or agentic to which this proposal to assistance in the should the proposal covered transaction with a person who is debarred, suspended, declared included from participation in this covered transaction, unless authorised by the department or agency entering into this transaction.

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- 1. The prospective primary participant further agrees by submitting this proposal that it will include the clause titled "Certification Regarding Debarment, Suspension, Incligibility and Voluntary Exclusion—Lower Tier Covered Transaction, in provided by the department or agency entering into this covered transaction, without modification, in all lower tier covered transactions and in all solucitations for lower tier covered transactions.
 - any rely upon a certification of a prospec-tive participant in a lower the covered transaction that it is not debarred, suspend-ed, ineligible, or voluntarily excluded from the covered transaction, unless it knows the covered transaction, unless it knows that the certification is erroneous. A partici-pant may decide the method and frequency by which it determines the eligibility of its principals. Each participant may, but is not required to, check the Nonprocurement List (Tel. 9).
- A Nothing contained in the foregoing abail be construed to require establishment of a system of records in order to render in good faith the certification required by this clause. The knowledge and information of a participant is not required to exceed that which is normally possessed by a prudent person in the ordinary course of business
- dealing.

 10. Except for transactions suthorised under paragraph 6 of those instructions, if a participant in a covered transaction known ingly enters into a lower tier covered transaction with a person who is superended, debarred, incligible, or voluntarily excluded from participation in this transaction, in addition to other remedies available to the Pederal Government, the department or agency may terminate this transaction for once on the control of the control o
- Certification Regarding Debarmant, Suspen-sion, and Other Responsibility Mattern-Primary Covered Transactions
- (1) The prospective primary participant certifies to the best of its knowledge and belief, that its and its principals.

 (a) Are not presently debarred, auspended, proposed for debarrent, declared inslighble, or voluntarily excluded from covered transcribes by any Pederal department or
- (b) Have not within a three-year period preceding this proposal been convicted of or had a civil judgment rendered against them for commission of fraud or a criminal offerse in connection with obtaining attempting the ed. Beta o betain or performing a public (Pederal, Edake of local) transaction or contract under a public transaction, violation of Pederal of State antifrust statutes or commission of embessiensent, their, forgery, bribery, takeification or destruction of records.

- false statements, or receiving stolen
- wise criminally or civilly charged by a governmental entity (Pederal, State or local) with commission of any of the offenses enumerated in paragraph (1Xb) of this certification; and (c) Are not presently indicted for or other
- (d) Have not within a three-year period preceding this application/proposal had one or more public transactions (Pederal, State or local) terminated for cause or default.

 (3) Where the prospective primary participant is unable to certify to any of the statement in this certification, such prospective participant shall attach an explanation to this proposal.
- HORDIX B-CENTIFICATION REGARDING DESARRATION DESARRATION, INTLANCE OFFICE AND VOLUMENT EXCLUSION-LOWER THE COVERED TRAFF. Arrentz

Instructions for Certification ACTIONS

- al, the prospective lower ther participant is providing the cariffication in this clause is a material representation of fact upon which reliance was placed when this transaction was entered into. If it is last determined that the prospective lower the participant knowingsy rendered an erronous sertification, in addition to other remedies available to the Packers Covernment, the department or agency with which this transaction originates amprished that pursue available remedies, including suspension and/or debarrent.

 3. The prospective lower the participant shall provide immediate written notice to the participant is any time the prospective lower the participant shall provide immediate written notice to the participant learner that its contification was erroneous when submitted or has become erroneous by reason of changed circum-
- Large terms "covered transaction," "debarred," "suspended," "inslittist," "lower
 the covered transaction," "participant,"
 "perion," "primary covered transaction,"
 "principal," "proposal," and "volunterity escluded," as used in this clause, have the
 meanings set out in the Definitions and
 Coverage sections of rules implementing flascutius Order 1846. You may contact the
 perion to which this proposal is submitted
 for sestuance in obtaining a copy of those
 regulation.

 B. The prospective lower the participant
 agrees by submitting this proposal indishould the prospend covered transaction be
 entered into, it shall not knowfully enter
 into any lower the covered transaction be

- a person who is debarred, assipanded, de-clared ineligible, or voluntarily excluded from participation in this covered transac-tion, unless authorized by the department or agency with which this transaction origi-
- further agrees by submitting this proposal further agrees by submitting this proposal that it will include this clause titled "Certification Regarding Debarment, Buspension Incligibility and Voluntary Exclusion—Lover Ther Covered Transaction," without modification, in all lower ter covered transactions.

 7. A participant in a covered transaction may rely upon a certification of a pruspective participant in a covered transaction that it is not debarred, suspended, incligible, or voluntarily excluded from the covered transaction that it is not debarred, suspended, incligible, or voluntarily excluded from the covered transaction unless it knows that the certification is erroscenta. A participant the debarred suspended, incligible, or voluntarily excluded from the title certification is erroscenta. A participant may which it determines the eligibility of its privated to, check the Mongercoursment List (Tel. 9).
 - ahali be construed to require establishment of a system of records in order to remder in good faith the certification required by this clause. The knowledge and information of a participant is not required to enced that which is normally possessed by a grudent perior in the ordinary course of business deatings.

 D. Except for transactions authorized
- 9. Except for transactions sutherised under paragraph 8 of these instructions. If a participant in a covered transaction knowingly enters into a lower tier covered transaction with a person who is suspended, deharmed, ineligible, or voluntarily excluded from participation in this transaction, is addition to other remedies available to the Preferal Covernment, the department or agency with which this transaction originated may purise available transaction originated may purise available remedies, including suspension and/or debarment.
- Certification Reperting Debarment Buspen-eton, Indigibility and Voluntary Rada-ston-Lover The Covered Transactions
- (1) The prospective lower ther participant sertifies, by submission of this proposal, that better it nor its principals is presently debarred, suspended, prospeced for debarred should be prospected for debarred from participation in this transaction by any Pederal department or agency.

 (3) Where the prospective lower ther participant is unable to exercity to any of the statements in this certification, such presenter participant in this certification, and presenter participant shall attach an explanation to this proposal.

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PART 280 - GOVERNMENT-WIDE DEBARMENT AND SUSPENSION (NON-PROCUREMENT) AND GOVERNMENT-WIDE REQUIREMENTS FOR DRUG-FREE WORKPLACE (GRANTS)

Subpart F - Drug-Free Workplace Requirements (Grants)

280.600 Purpose.

280.605 Definitions.

<u>280</u>.610 Coverage.

- 280.615 Grounds for suspension of payments, suspension or termination of grants, or suspension or debarment.
- 280.620 Effect of violation.
- 280.625 Exception provision.
- 280.630 Certification requirements and procedures.
- 280.635 Reporting of and employee sanctions for convictions of criminal drug offenses.

Appendix C to Part 280 - Certification Regarding
Drug-Free Workplace Requirements

Subpart F - Drug-Free Workplace Requirements (Grants)
\$280.600 Purpose.

- (a) The purpose of this subpart is to carry out the Drug-Free Workplace Act of 1988 by requiring that --
 - (1) A grantee, other than an individual, shall certify to the agency that it will provide a drug-free workplace;
 - (2) A grantee who is an individual shall certify to the agency that, as a condition of the grant, he or she will not engage in the unlawful manufacture, distribution, dispensing, possession or use of a controlled substance in conducting any activity with the grant.
- (b) Requirements implementing the Drug-Free Workplace Act of 1988 for contractors with the agency are found at 48 CFR Subparts 9.4, 23.5, and 52.2.

\$280.605 Definitions.

- (a) Except as amended in this section, the definitions of\$280.105 apply to this subpart.
 - (b) For purposes of this subpart --
 - (1) <u>Controlled substance</u> means a controlled substance in schedules I through V of the Controlled Substances Act (21 U.S.C. 812), and as further defined by regulation at 21 CFR 1308.11 through 1308.15;
 - (2) <u>Conviction</u> means a finding of guilt (including a plea of nolo contendere) or imposition of sentence, or both, by any judicial body charged with the responsibility to determine violations of the Federal or State criminal drug statutes;
 - (3) <u>Criminal drug statute</u> means a Federal or non-Federal criminal statute involving the manufacture, distribution, dispensing, use, or possession of any controlled substance;
 - (4) <u>Drug-free workplace</u> means a site for the performance of work done in connection with a specific grant at which employees of the grantee are prohibited from engaging in the unlawful manufacture, distribution, dispensing, possession, or use of a controlled substance;
 - (5) <u>Employee</u> means the employee of a grantee directly engaged in the performance of work under the grant, including:
 - (i) All "direct charge" employees;
 - (ii) All "indirect charge" employees, unless their impact or involvement is insignificant to the

performance of the grant; and,

(iii) Temporary personnel and consultants who are directly engaged in the performance of work under the grant and who are on the grantee's payroll.

This definition does not include workers not on the payroll of the grantee (e.g., volunteers, even if used to meet a matching requirement; consultants or independent contractors not on the payroll; or employees of subrecipients or subcontractors in covered workplaces);

- (6) Federal agency or agency means any United States executive department, military department, government corporation, government controlled corporation, any other establishment in the executive branch (including the Executive Office of the President), or any independent regulatory agency;
- including a cooperative agreement, in the form of money, or property in lieu of money, by a Federal agency directly to a grantee. The term grant includes block grant and entitlement grant programs, whether or not exempted from coverage under the grants management government-wide common rule on uniform administrative requirements for grants and cooperative agreements. The term does not include technical assistance that provides services instead of money, or other assistance in the form of loars, loan guarantees, interest subsidies, insurance, or direct appropriations; or any veterans' benefits to individuals, i.e., any benefit to veterans, their families, or survivors by virtue of the service of a veteran in the Armed Forces of the United States;

- (8) <u>Grantee</u> means a person who applies for or receives a grant directly from a Federal agency (except another Federal agency);
 - (9) Individual means a natural person;
- (10) State means any of the States of the United States, the District of Columbia, the Commonwealth of Puerto Rico, any territory or possession of the United States, or any agency of a State, exclusive of institutions of higher education, hospitals, and units of local government. A State instrumentality will be considered part of the State government if it has a written determination from a State government that such State considers the instrumentality to be an agency of the State government.

\$280.610 Coverage.

- (a) This subpart applies to any grantee of the agency.
- (b) This subpart applies to any grant, except where application of this subpart would be inconsistent with the international obligations of the United States or the laws or regulations of a foreign government. A determination of such inconsistency may be made only by the agency head or his/her designee.
- (c) The provisions of subparts A, B, C, D and E of this part apply to matters covered by this subpart, except where specifically modified by this subpart. In the event of any conflict between provisions of this subpart and other provisions of this part, the provisions of this subpart are deemed to control with respect to the implementation of drug-free workplace requirements concerning grants.

\$280.615 Grounds for suspension of payments, suspension or termination of grants, or suspension or debarment.

A grantee shall be deemed in violation of the requirements of this subpart if the agency head or his or her official designee determines, in writing, that --

- (a) The grantee has made a false certification under \$280.630;
 - (b) With respect to a grantee other than an individual--
 - (1) The grantee has violated the certification by failing to carry out the requirements of subparagraphs

 (A.)(a)-(g) and/or (B.) of the certification (Alternate I to Appendix C) or
 - (2) Such a number of employees of the grantee have been convicted of violations of criminal drug statutes for violations occurring in the workplace as to indicate that the grantee has failed to make a good faith effort to provide a drug-free workplace.
 - (C) With respect to a grantee who is an individual --
 - (1) The grantee has violated the certification by failing to carry out its requirements (Alternate II to Appendix C); or
 - (2) The grantee is convicted of a criminal drug offense resulting from a violation occurring during the conduct of any grant activity.

\$280.620 Effect of violation.

- (a) In the event of a violation of this subpart as provided in $\280 .615, and in accordance with applicable law, the grantee shall be subject to one or more of the following actions:
 - (1) Suspension of payments under the grant;
 - (2) Suspension or termination of the grant; and
 - (3) Suspension or debarment of the grantee under the provisions of this part.
- (b) Upon issuance of any final decision under this part requiring debarment of a grantee, the debarred grantee shall be ineligible for award of any grant from any Federal agency for a period specified in the decision, not to exceed five years (see § 280.320(a)(2) of this part).

\$ 280.625 Exception provision.

The agency head may waive with respect to a particular grant, in writing, a suspension of payments under a grant, suspension or termination of a grant, or suspension or debarment of a grantee if the agency head determines that such a waiver would be in the public interest. This exception authority cannot be delegated to any other official.

\$ 280.630 Certification requirements and procedures.

(a) (1) As a prior condition of being awarded a grant, each grantee shall make the appropriate certification to the Federal

agency providing the grant, as provided in Appendix C to this part.

- (2) Grantees are not required to make a certification in order to continue receiving funds under a grant awarded before March 18, 1989, or under a no-cost time extension of such a grant. However, the grantee shall make a one-time drug-free workplace certification for a non-automatic continuation of such a grant made on or after March 18, 1989.
- (b) Except as provided in this section, all grantees shall make the required certification for each grant. For mandatory formula grants and entitlements that have no application process, grantees shall submit a one-time certification in order to continue receiving awards.
- (c) A grantee that is a State may elect to make one certification in each Federal fiscal year. States that previously submitted an annual certification are not required to make a certification for Fiscal year 1990 until June 30, 1990. Except as provided in paragraph (d) of this section, this certification shall cover all grants to all State agencies from any Federal agency. The State shall retain the original of this statewide certification in its Governor's office and, prior to grant award, shall ensure that a copy is submitted individually with respect to each grant, unless the Federal agency has designated a central location for submission.

- (d) (1) The Governor of a State may exclude certain State agencies from the statewide certification and authorize these agencies to submit their own certifications to Federal agencies. The statewide certification shall name any State agencies so excluded.
- (2) A State agency to which the statewide certification does not apply, or a State agency in a State that does not have a statewide certification, may elect to make one certification in each Federal fiscal year. State agencies that previously submitted a State agency certification are not required to make a certification for Fiscal Year 1990 until June 30, 1990. The State agency shall retain the original of this State agency-wide certification in its central office and, prior to grant award, shall ensure that a copy is submitted individually with respect to each grant, unless the Federal agency designates a central location for submission.
- (3) When the work of a grant is done by more than one State agency, the certification of the State agency directly receiving the grant shall be deemed to certify compliance for all workplaces, including those located in other State agencies.
- (e) (1) For a grant of less than 30 days performance duration, grantees shall have this policy statement and program in place as soon as possible, but in any case by a date prior to the date on which performance is expected to be completed.

- (2) For a grant of 30 days or more performance duration, grantees shall have this policy statement and program in place within 30 days after award.
- (3) Where extraordinary circumstances warrant for a specific grant, the grant officer may determine a different date on which the policy statement and program shall be in place.
- § 280.635 Reporting of and employee sanctions for convictions of criminal drug offenses.
- (a) When a grantee other than an individual is notified that an employee has been convicted for a violation of a criminal drug statute occurring in the workplace, it shall take the following actions:
- (1) Within 10 calendar days of receiving notice of the conviction, the grantee shall provide written notice, including the convicted employee's position title, to every grant officer, or other designee on whose grant activity the convicted employee was working, unless a Federal agency has designated a central point for the receipt of such notifications. Notification shall include the identification number(s) for each of the Federal agency's affected grants.
- (2) Within 30 calendar days of receiving notice of the conviction, the grantee shall do the following with respect to the employee who was convicted.
 - (i) Take appropriate personnel action against the employee, up to and including termination, consistent

with requirements of the Rehabilitation Act of 1973, as amended; or

- (ii) Require the employee to participate satisfactorily in a drug abuse assistance or rehabilitation program approved for such purposes by a Federal, State, or local health, law enforcement, or other appropriate agency.
- (b) A grantee who is an individual who is convicted for a violation of a criminal drug statute occurring during the conduct of any grant activity shall report the conviction, in writing, within 10 calendar days, to his or her Federal agency grant officer, or other designee, unless the Federal agency has designated a central point for the receipt of such notices. Notification shall include the identification number(s) for each of the Federal agency's affected grants.

(Approved by the Office of Management and Budget under control number 0991-0002.)

Appendix C to Part 280 - Certification Regarding Drug-Free Workplace Requirements

Instructions for Certification

1. By signing and/or submitting this application or grant agreement, the grantee is providing the certification set out below.

- 2. The certification set out below is a material representation of fact upon which reliance is placed when the agency aw_rds the grant. If it is later determined that the grantee knowingly rendered a false certification, or otherwise violates the requirements of the Drug-Free Workplace Act, the agency, in addition to any other remedies available to the Federal Government, may take action authorized under the Drug-Free Workplace Act.
 - 3. For grantees other than individuals, Alternate I applies.
 - 4. For grantees who are individuals, Alternate II applies.
- 5. Workplaces under grants, for grantees other than individuals, need not be identified on the certification. If known, they may be identified in the grant application. If the grantee does not identify the workplaces at the time of application, or upon award, if there is no application, the grantee must keep the identity of the workplace(s) on file in its office and make the information available for Federal inspection. Failure to identify all known workplaces constitutes a violation of the grantee's drug-free workplace requirements.
- 6. Workplace identifications must include the actual address of buildings (or parts of buildings) or other sites where work under the grant takes place. Categorical descriptions may be used (e.g., all vehicles of a mass transit authority or State highway department while in operation, State employees in each local

unemployment office, performers in concert halls or radio studios).

- 7. If the workplace identified to the agency changes during the performance of the grant, the grantee shall inform the agency of the change(s), if it previously identified the workplaces in question (see paragraph five).
- 8. Definitions of terms in the Nonprocurement Suspension and Debarment common rule and Drug-Free Workplace common rule apply to this certification. Grantees' attention is called, in particular, to the following definitions from these rules:

"Controlled substance" means a controlled substance in Schedules I through V of the Controlled Substances Act (21 U.S.C. 812) and as further defined by regulation (21 CFR 1308.11 through 1308.15);

"Conviction" means a finding of guilt (including a plea of nolo contendere) or imposition of sentence, or both, by any judicial body charged with the responsibility to determine violations of the Federal or State criminal drug statutes;

"Criminal drug statute" means a Federal or non-Federal criminal statute involving the manufacture, distribution, dispensing, use, or possession of any controlled substance:

"Employee" means the employee of a grantee directly engaged in the performance of work under a grant, including: (i) all "direct charge" employees; (ii) all "indirect charge" employees unless their impact or involvement is insignificant to the performance of the grant; and, (iii) temporary personnel and consultants who are directly engaged in the performance of work

under the grant and who are on the grantee's payroll. This definition does not include workers not on the payroll of the grantee (e.g., volunteers, even if used to meet a matching requirement; consultants or independent contractors not on the grantee's payroll; or employees of subrecipients or subcontractors in covered workplaces).

<u>Certification Regarding Drug-Free Workplace Requirements</u>

<u>Alternate I</u>. (Grantees Other Than Individuals)

- A. The grantee certifies that it will or will continue to provide a drug-free workplace by:
 - (a) Publishing a statement notifying employees that the unlawful manufacture, distribution, dispensing, possession, or use of a controlled substance is prohibited in the grantee's workplace and specifying the actions that will be taken against employees for violation of such prohibition;
 - (b) Establishing an ongoing drug-free awareness program to inform employees about --
 - (1) The dangers of drug abuse in the workplace;
 - (2) The grantee's policy of maintaining a drug-free workplace;
 - (3) Any available drug counseling, rehabilitation, and employee assistance programs; and
 - (4) The penalties that may be imposed upon employees for drug abuse violations occurring in the workplace;

- (c) Making it a requirement that each employee to be engaged in the performance of the grant be given a copy of the statement required by paragraph (a);
- (d) Notifying the employee in the statement required by paragraph (a) that, as a condition of employment under the grant, the employee will --
 - (1) Abide by the terms of the statement; and
 - (2) Notify the employer in writing of his or her conviction for a violation of a criminal drug statute occurring in the workplace no later than five calendar days after such conviction;
- (e) Notifying the agency in writing, within ten calendar days after receiving notice under subparagraph (d)(2) from an employee or otherwise receiving actual notice of such conviction. Employers of convicted employees must provide notice, including position title, to every grant officer or other designee on whose grant activity the convicted employee was working, unless the Federal agency has designated a central point for the receipt of such notices. Notice shall include the identification number(s) of each affected grant:
- (f) Taking one of the following actions, within 30 calendar days of receiving notice under subparagraph (d)(2), with respect to any employee who is so convicted --
 - (1) Taking appropriate personnel action against such an employee, up to and including termination, consistent with the requirements of the Rehabilitation Act of 1973, as amended; or

- (2) Requiring such employee to participate satisfactorily in a drug abuse assistance or rehabilitation program approved for such purposes by a Federal, State, or local health, law enforcement, or other appropriate agency;
- (g) Making a good faith effort to continue to maintain a drug-free workplace through implementation of paragraphs(a), (b), (c), (d), (e) and (f).
- B. The grantee may insert in the space provided below the site(s) for the performance of work done in connection with the specific grant:

Place of Performance (Street address, city, county, state, zip code)

Check | _ | if there are workplaces on file that are not identified here.

Alternate II. (Grantees Who Are Individuals)

- (a) The grantee certifies that, as a condition of the grant, he or she will not engage in the unlawful manufacture, distribution, dispensing, possession, or use of a controlled substance in conducting any activity with the grant;
- (b) If convicted of a criminal drug offense resulting from a violation occurring during the conduct of any grant activity, he or she will report the conviction, in writing, within 10 calendar

days of the conviction, to every grant officer or other designee, unless the Federal agency designates a central point for the receipt of such notices. When notice is made to such a central point, it shall include the identification number(s) of each affected grant.